

## Canadian Program to Prevent Competition Manipulation - Explanatory Document

Competition manipulation (also known as match fixing or match manipulation) is a global phenomenon impacting sport. There is growing knowledge and experience around how a comprehensive Canadian response to address competition manipulation will protect the integrity of sporting events and address athlete safety, which is a high priority.

### **Background:**

Over two years ago, the Canadian Olympic Committee (COC) and the Canadian Centre for Ethics in Sport (CCES) partnered to create a [policy template](#) to assist the sport community in dealing with the emerging threat of competition manipulation. Following this, a [pilot project](#) was established with six NSOs, including Badminton, Basketball, Curling, Racquetball, Squash and Soccer to implement the policy for a period of time. The pilot was designed to learn from the sports and their participants (including athletes) about how the policy operated and the lessons learned,

Building on the pilot project, the COC and the CCES committed to evolving the policy template into one national harmonized set of rules that addresses this issue for the entire sport community. The rules could then be administered by the CCES on behalf of the sports and be underpinned by comprehensive education. This program would be voluntary in nature and would respond to the growing desire from the sport community for this type of program.

### **Development of the First Draft:**

A working group consisting of national sport organizations (NSOs), multisport organizations (MSOs), athletes, and government<sup>1</sup> came together to work on creating a national program to combat competition manipulation. Through numerous meetings, and with the support of Adam Klevinas as CCES Legal Counsel, the group developed the first draft of what is being called the **Canadian Program to Prevent Competition Manipulation (CPPCM)**.

The first draft of the CPPCM has been designed to protect against efforts to improperly impact sport competitions by establishing rules and clearly defining violations. It is supported by a consistent scheme of education, enforcement, and sanctions that are applicable to all individuals who are subject to the CPPCM. Comprehensive education is an essential component of the CPPCM and all individuals who are

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<sup>1</sup> The working group included representatives from:

AthletesCAN  
Badminton Canada  
Canada Basketball  
Canada Soccer  
CCES  
COC  
Curling Canada  
Hockey Canada  
Nordiq Canada  
Racquetball Canada  
Speed Skating Canada  
Sport Canada  
Squash Canada

subject to the rules will be required to complete online education annually. It is also fully compliant with the IOC Code on the Prevention of Competition Manipulation.

At this point in time, the first draft of the CPPCM does not contemplate funding or resources for its implementation. Once final, it will be made available on a voluntary basis for interested sport organizations to adopt through an appropriate funding arrangement.

### **Consultation:**

We would greatly appreciate your input on the key points outlined in this Explanatory Document.

Comments from the entire Canadian sport community are welcome at any point during the consultation period or through a guided input opportunity, such as the webinars that will be hosted by the CCES and the COC in April and May 2024, as well as the regional engagement opportunities. The CCES will contact NSOs and MSOs in Calgary, Ottawa, and Toronto in the near future to coordinate a meeting time with your organization should you wish to meet in-person on the dates identified below.

See the [CPPCM Consultation Plan](#) for dates and registration information.

The full consultation schedule is below:

### **Consultation schedule (all dates in 2024):**

- April 17: Consultation period opens and draft 1 of the CPPCM is distributed for comment
- April 25: Webinar 1 (English) – [Register Here](#)
- April 25: Webinar 2 (French) – [Register Here](#)
- May 15: Webinar 3 (English) – [Register Here](#)
- May 8: Regional engagement opportunity – Calgary
- May 16: Regional engagement opportunity – Ottawa
- May 21: Regional engagement opportunity – Toronto
- May 31: Consultation period ends
- June 20: CPPCM available for adoption

**You are invited to submit all feedback to the CCES at [competitionmanipulation@cces.ca](mailto:competitionmanipulation@cces.ca). Please include reference to specific articles in your feedback as appropriate.**

To guide your feedback, we have highlighted several discussion points in *italics* below that were considered during the CPPCM development:

### **General Feedback**

The working group recognized that your international federation (IF) may have competition manipulation rules, and the CPPCM has been drafted to recognize these rules and advise participants that they may be subject to more than one set of rules simultaneously.

*Are you aware if your IF has competition manipulation rules?*

***In your opinion, is competition manipulation an issue for your sport?***

## **Article 1.1 - Scope**

As currently drafted, the CPPCM applies to any athlete or athlete support personnel that participates at the international, national and/or provincial/territorial level. The CPPCM is designed to protect against efforts to improperly impact sport competitions, and the proposed scope will allow for the CPPCM to be applied and be properly administered.

*Is the scope as drafted appropriate? Should the scope be applied more broadly or narrowly?*

## **Article 2.1 – Betting**

As currently drafted, the CPPCM states that those subject to the rules may not bet on any competition in any sport under the participant’s NSO or any such competition of the NSO’s IF. For example, a water polo athlete would not be able to bet on water polo, or on any sport that is governed by World Aquatics (e.g., swimming, diving).

*Should it be prohibited to bet on the sport specific to the individual’s adopting sport organization, on any sport/discipline captured under the NSO, or any sport/discipline captured under the NSO and IF?*

## **Article 2.3.1 – Manipulation of a Sports Competition**

The CPPCM has been drafted to delineate what is the manipulation of a sports competition and what is sport strategy. In Appendix 2, you will find examples of what constitutes a manipulation of a sports competition and what is sport strategy.

*As these violations are specific to sport(s), are there other examples of sport strategies that should be included in Appendix 2 to ensure clarity?*

## **Article 10 - Sanctions**

The CPPCM outlines a range of sanctions for each violation, as well as the mitigating and aggravating circumstances that will be considered for each.

*We welcome your feedback on the sanctions as currently written, as well as any additional mitigating and aggravating circumstances that should be considered.*

## **Adoption**

Through the adoption and implementation of the CPPCM, the Canadian sport system supports the efforts of the IOC and IFs to prevent and address competition manipulation.

Every sport organization that adopts the CPPCM delegates the responsibility and authority to administer the CPPCM to the CCES through an adoption contract, which shall specify the rights, obligations, and responsibilities of the sport organization and the CCES as they relate to the CPPCM.

For more information on competition manipulation, the CPPCM, and/or the consultation process, please email the CCES at [competitionmanipulation@cces.ca](mailto:competitionmanipulation@cces.ca).